



Information Policy & Compliance
bbc.co.uk/foi bbc.co.uk/privacy

27th March 2013

Freedom of Information request – RFI20130332

Thank you for your request to the BBC of 26th February 2013 seeking the following information under the Freedom of Information Act 2000:

- '1) Logs of all footage shot during the making of A Family Affair Newsnight*
- 2) List of expenses paid out during filming of programme, to whom, for what purpose.*
- 3) All correspondence, including email, internal documentation, logs of phone calls but not restricted to - to and from all contributors to and participants in the making of the documentary.*
- 4) All correspondence to and from BAFTA relating to entry to the Award 2000 or 2001(?).*
- 5) One copy of the complete documentary as submitted to BAFTA.*
- 6) Length of time spent filming Stanley Claridge in Birkenhead*
- 7) All information/correspondence relating to the photographs of Frederick Robert Wootton's suicide shown in the film. Who provided the photos of the car and the suicide note, any correspondence regarding the verification of the photos authenticity and any correspondence between HM Coroner in Llandudno/North Wales and Newsnight.*
- 8) Copies of all internal and external correspondence relating to my complaints about the content of the programme A Family Affair.'*

The information you have requested is excluded from the Act because it is held for the purposes of 'journalism, art or literature.' The BBC is therefore not obliged to provide this information to you and will not be doing so on this occasion. Part VI of Schedule 1 to FOIA provides that information held by the BBC and the other public service broadcasters is only covered by the Act if it is held for 'purposes other than those of journalism, art or literature'. The BBC is not

required to supply information held for the purposes of creating the BBC's output or information that supports and is closely associated with these creative activities.¹

The limited application of the Act to public service broadcasters was to protect freedom of expression and the rights of the media under Article 10 European Convention on Human Rights ("ECHR"). The BBC, as a media organisation, is under a duty to impart information and ideas on all matters of public interest and the importance of this function has been recognised by the European Court of Human Rights. Maintaining our editorial independence is a crucial factor in enabling the media to fulfil this function.

That said, the BBC makes a huge range of information available about our programmes and content on bbc.co.uk. We also proactively publish information covered by the Act on our publication scheme and regularly handle requests for information under the Act.

You may not be aware that one of the main policy drivers behind the limited application of the Act to public service broadcasters was to protect freedom of expression and the rights of the media under Article 10 European Convention on Human Rights ("ECHR"). The BBC, as a media organisation, is under a duty to impart information and ideas on all matters of public interest and the importance of this function has been recognised by the European Court of Human Rights. Maintaining our editorial independence is a crucial factor in enabling the media to fulfil this function.

The Information Commissioner's Office has recognised the importance of Schedule 1 of the Act in protecting the independence of the media, stating that:

"It is the Commissioner's view that the ultimate purpose of the derogation (Schedule 1) is to protect journalistic, artistic and literary integrity by carving out a creative and journalistic space for programme makers to produce programmes free from the interference and scrutiny of the public."

The BBC agrees that we have the right to protect our journalistic and editorial independence by maintaining just such a private space in which to produce our content. This extends to the sifting and review of praise and criticism from audiences, as well as the seeking of an independent view of criticism in order to undertake this review process. This is an important part of the BBC's process of creating and improving programmes. Despite the BBC's obligation to be independent and impartial, many bodies, groups and individuals attempt to influence our output. This pressure takes many forms and has to be resisted by programme makers across the BBC.

If the content of individual criticisms were available for public scrutiny on a regular basis then programme makers would be under even greater pressure to respond to lobbies or vocal individuals than they are already. They might be reluctant to make changes that reflect the views

¹ For more information about how the Act applies to the BBC please see the enclosure which follows this letter.

Please note that this guidance is not intended to be a comprehensive legal interpretation of how the Act applies to the BBC.

in the complaints in that they could be accused of “caving in to pressure” and other viewers would make judgements about the apparent impartiality of the programme. Conversely, if their judgement was to ignore the complaints, as they believed them to be invalid or outweighed by other factors, they will be accused of ignoring public opinion, without the opportunity to explain the reasons for their editorial judgement. The BBC also believes that publication could lead to a tit-for-tat escalation of complaints, particularly from lobbying groups or political parties, as opponents competed with each other in terms of volume and strength of a complaint to the BBC.

I hope that this provides you with some understanding of why this is an important concern for the BBC. Finally in respect of your question number 7 requesting correspondence around your complaint, please note that you have a right to access your own personal data in relation to your complaint. You should be aware that this is only information that pertains to you and not any consideration of the editorial matters, most likely your submissions. If you would like to exercise this right under the Data Protection Act, please the instructions in an appendix to this letter.

In addition, I can advise, outside the scope of the Act that the BBC proactively publishes public responses to recent issues of audience concern which have caused a significant number of complaints, or to any significant issue raised by complaints received. The BBC also publishes quarterly archived reports covering the main themes in all complaints received. In addition, information about second-stage complaints, i.e. those considered by the Editorial Complaints Unit, is published at the following site: <http://www.bbc.co.uk/complaints/reports.shtml>. Information about the third stage of the complaints process, i.e. those considered by the ESC, is published at the following site: http://www.bbc.co.uk/bbctrust/appeals/editorial_appeal_findings.html

Appeal Rights

The BBC does not offer an internal review when the information requested is not covered by the Act. If you disagree with our decision you can appeal to the Information Commissioner. Contact details are: Information Commissioner's Office, Wycliffe House, Water Lane, Wilmslow, Cheshire, SK9 5AF telephone 01625 545 700. <http://www.ico.gov.uk>

Please note that should the Information Commissioner's Office decide that the Act does cover this information, exemptions under the Act might then apply.

Yours sincerely,

Stephanie Harris
Head of Accountability
BBC News

APPENDIX

INSTRUCTIONS ON MAKING A REQUEST FOR INFORMATION UNDER THE DATA PROTECTION ACT

1. Print, complete and sign the attached application form. Please specify in as much detail as possible the information that you seek.
2. Send photocopies of two pieces of identification, at least one to include proof of address; passport or photocard driving licence, and birth certificate, rent book, bank statement or utilities bill dated in the last three months. Do not send original documents.
3. Send a cheque or postal order payable to the British Broadcasting Corporation for £10 (cash is not accepted).

Please send the completed application form along with your proof of ID and the £10 fee to the following address:

Data Protection Officer
Information Policy and Compliance
BC2 B6, Broadcast Centre
BBC White City
201 Wood Lane
White City, London
W12 7TP

Freedom of Information

From January 2005 the Freedom of Information (FOI) Act 2000 gives a general right of access to all types of recorded information held by public authorities. The Act also sets out exemptions from that right and places a number of obligations on public authorities. The term “public authority” is defined in the Act; it includes all public bodies and government departments in the UK. The BBC, Channel 4, S4C and MG Alba are the only broadcasting organisations covered by the Act.

Application to the BBC

The BBC has a long tradition of making information available and accessible. It seeks to be open and accountable and already provides the public with a great deal of information about its activities. BBC Audience Services operates 24 hours a day, seven days a week handling telephone and written comments and queries, and the BBC’s website bbc.co.uk provides an extensive online information resource.

It is important to bear this in mind when considering the Freedom of Information Act and how it applies to the BBC. The Act does not apply to the BBC in the way it does to most public authorities in one significant respect. It recognises the different position of the BBC (as well as Channel 4 and S4C) by saying that it covers information “held for purposes other than those of journalism, art or literature”. This means the Act does not apply to information held for the purposes of creating the BBC’s output (TV, radio, online etc), or information that supports and is closely associated with these creative activities.

A great deal of information within this category is currently available from the BBC and will continue to be so. If this is the type of information you are looking for, you can check whether it is available on the BBC’s website bbc.co.uk or contact BBC Audience Services.

The Act does apply to all of the other information we hold about the management and running of the BBC.

The BBC

The BBC’s aim is to enrich people’s lives with great programmes and services that inform, educate and entertain. It broadcasts radio and television programmes on analogue and digital services in the UK. It delivers interactive services across the web, television and mobile devices. The BBC’s online service is one of Europe’s most widely visited content sites. Around the world, international multimedia broadcaster BBC World Service delivers a wide range of language and regional services on radio, TV, online and via wireless handheld devices, together with BBC World News, the commercially-funded international news and information television channel.

The BBC’s remit as a public service broadcaster is defined in the BBC Charter and Agreement. It is the responsibility of the BBC Trust (the sovereign body within the BBC) to ensure that the organisation delivers against this remit by setting key objectives, approving strategy and policy, and monitoring and assessing performance. The Trustees also safeguard the BBC’s independence and ensure the Corporation is accountable to its audiences and to Parliament.

Day-to-day operations are run by the Director-General and his senior management team, the Executive Board. All BBC output in the UK is funded by an annual Licence Fee. This is determined and regularly reviewed by Parliament. Each year, the BBC publishes an Annual Report & Accounts, and reports to Parliament on how it has delivered against its public service remit.