

# Home Office

# **Memorandum of Understanding**

between

The Home Office

and

**Department for Education** 

In Respect of the Exchange of Information Assets

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#### 1. Introduction

- 1.1. This Memorandum of Understanding (MoU) sets out the high level agreement between Department for Education (DfE) and Home Office (HO)¹ that governs the exchange of information assets needed to better deliver their respective businesses.
- 1.2. The DfE was formed on 12 May 2010 and is responsible for education and children's services.
- 1.3. All references to Home Office (HO) in the document refer to the work of Visas & Immigration, Immigration Enforcement Directorates, (the work previously undertaken by the former UK Border Agency) and Border Force only and not the whole of the Home Office and its Executive Agencies
- 1.4. <u>UK Visas & Immigration</u> UK Visas and Immigration is responsible for making decisions every year about who has the right to visit or stay in the country, with a firm emphasis on national security and a culture of customer satisfaction for people who come here legally.
- 1.5. Immigration Enforcement Immigration Enforcement is responsible for preventing abuse, pursuing immigration offenders and increasing compliance with immigration law. Its main aim is to support the government's commitment to reduce net migration which is achieved through the implementation of a range of strategies and partnership working with a number of key stakeholders including other Home Office commands, e.g. the Border Force, the police and local authorities
- 1.6. Border Force (BF) was created as a directorate of the Home Office on 1 March 2012. BF is a law enforcement command within the Home Office. BF secure the UK border by carrying out immigration and customs controls for people and goods entering the UK
- 1.7. This MoU is not a contract nor is it legally binding. It does not in itself create lawful means for the exchange of information; it simply documents the processes and procedures agreed between the parties.
- 1.8. All specific information exchanges ('process level' agreements) including 'proof of concept exercises' will be recorded at annex 2 of this MoU. The specific agreement must reference this umbrella MoU as the basis for the exchange and as a minimum include:
  - purpose for exchange,
  - (physical) method of exchange,
  - benefit (to both parties) of the exchange;
  - primary business owner(s) in both departments

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<sup>&</sup>lt;sup>1</sup> All references to Home Office (HO) in the document refer to the work of Border Force, Visas & Immigration and Immigration Enforcement Directorates only and not the whole of the Home Office and its Executive Agencies

- length of exercise, if long term a review date of 6 months minimum from commencement must be included
- specific legislation, and
- the level of assurance or approval given for the exchange to take place

#### Legal

- 2.1. Both Parties are legally obliged to handle personal information according to the requirements of the Data Protection Act 1998 (DPA) and the Human Rights Act 1998 (HRA).
- 2.2. As well as meeting the requirements of the DPA, both DfE and HO are bound by legislative obligations of confidence, with the unlawful disclosure of information by officers constituting an offence.
- 2.3. Information can only be exchanged where there is a legal basis. No information should be exchanged that is not covered by relevant legislation and complies with the overarching principles of the DPA and ECHR.
- 2.4. In the absence of a statutory (data sharing) gateway Home Office will rely on its common law powers to share information where it is appropriate.
- 2.5. Where it is believed an offence has been, or is being committed the HO will utilise the exemptions granted under Section 29(3) of the DPA.
- 2.6. Once HO have obtained information it will rely on powers set out in a number of Acts to further process that information including a legal obligation under Section 55 of the Borders, Citizenship and Immigration Act 2009, which came into force on 2 November 2009, which requires staff employed by the former the UK Border Agency and now the Home Office to make arrangements to safeguard and promote the welfare of children in discharging its immigration, nationality and general customs functions.
- 2.7. DfE can insert details of the legal basis to share data with Ho here
- 2.8. Information exchanged as a result of this and any associated agreements which then forms part of the permanent record of the receiving body becomes the responsibility of the receiving body under the terms of the DPA. The receiving body becomes the data controller for that information and as such adopts all of the DPA obligations for that information.

### 3. Freedom Of Information

- 3.1. Both parties are subject to the requirements of the Freedom of Information Act (FoIA) 2000 and shall assist and co-operate with each other to enable each party to comply with their information disclosure obligations.
- 3.2. In the event of a FoIA request being received which relates to an activity utilising the other party's information, the respective party will notify the other

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to allow it the opportunity to make representations on the potential impact of disclosure.

#### 4. Information Handling

- 4.1. Both Parties are data controllers, and subject to the data protection principles set out in the DPA. Additionally as part of Her Majesty's Government, both DfE and HO must process personal data in compliance with both the mandatory requirements set out in <a href="Information Assurance Standard 6">Information Assurance Standard 6</a> and the <a href="Security Policy Framework">Security Policy Framework</a> issued by HM Cabinet Office, when handling, transferring, storing, accessing or destroying information assets.
- 4.2. Each party will expect the other to have taken every reasonable measure to comply with the above standards and may conduct a risk assessment of the exchange against these requirements.
- 4.3. The exporting party will ensure that data integrity meets their party's standards, unless more rigorous or higher standards are required and agreed at the information exchange specific MoU stage.
- 4.4. DfE and HO must ensure effective measures are in place to manage potential or actual incidents as per Cabinet Office guidance, as defined in its Checklist for Managing Potential Loss of Data or Information.
- 4.5. Without limiting the receiving party's legal obligations under Data Protection legislation or otherwise, the party in receipt of information will ensure that they:
  - Only use the information for purposes that are legal under the legal basis on which they received it;
  - Even where not legally required to do so, will, as a courtesy, notify the
    other party if they are going to use the information for any purpose other
    than that for which they received it (in the event there is an urgent need
    to share they will be informed as soon as possible afterwards);
  - Store data received securely;
  - Notify the other party if they are going to disclose information received from that party to another party or body due to a legal or moral requirement (in the event there is an urgent need to share they will be informed as soon as possible afterwards);
  - Ensure that only people who have a genuine business need to see that data will have access to it;
  - Report any data losses, wrongful disclosures or breaches of security relating to information originating in the other party to the designated contacts immediately (within 24 hours of becoming aware). This includes both advising, and consulting with, the other party on the appropriate steps to take, e.g. notification of the Information Commissioner's Office or dissemination of any information to the data subjects;

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- Only hold data while there is a business need to keep it and destroy it in line with Government guidelines;
- Regularly review the assessment of risks to information and the effectiveness of measures taken to mitigate risks.

#### 5. Purpose of information sharing

- 5.1 Information may be shared (in accordance with the relevant legislation) between parties for a number of purposes including, but not limited to:
  - In the interest of promoting the education or well-being of children in England
  - To protect and maintain the welfare of a child or children
  - To prevent and/ or detect crime, including abuse of the immigration system
  - In the interest of protecting/ securing national security

#### 6 Method of information sharing

- 6.1 In the main information will be supplied by one party on request from the other in the approved format and by the agreed method. However, this MoU and associated legislation allows for information to be provided from one party to the other, without formal request or prior notice, in the event that the party holding the information is satisfied that the transfer of information is necessary and appropriate for any stated functions of the other party.
- 6.2 The method of transfer must be in accordance with the standards and benchmarks relating to the security of that transfer and in accordance with Cabinet Office and other HMG guidance.

### 7. Monitoring Review and Termination Arrangements

- 7.1. This agreement will run indefinitely but will be subject to an annual review. Any changes needed in the interim may be agreed in writing and appended to this document for inclusion at the following review.
- 7.2. Reviews outside of the schedule can be called by representatives of either party.
- 7.3. Either party may terminate this agreement within one month's written notice to the other or with immediate effect\_in the event of breach of its obligations by any other Party to this MoU
- 7.4. Annex 3 outlines the contacts for document control, the version history of this MoU and the review dates for it.

### 8. Issues, Disputes and Resolution

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- 8.1. Any issues regarding party level, ongoing delivery aspects of the information supply, such as data integrity or quality, should be addressed through "business as usual" channels as detailed in annex 3.
- 8.2. Where a problem arises it should be reported immediately, in writing to the designated contacts (listed in annex 1). The contacts will endeavour to resolve the problem within 2 working days.
- 8.3. Where it is not possible to resolve the issue within 2 working days the issue will be escalated to the senior management team for each partner. They will be notified with an explanation of why the dispute has not been resolved so that they can take appropriate action for resolution or plan contingency arrangements.
- 8.4. Where the "business as usual" channels fail to reach agreement, the parties will attempt to negotiate a settlement in the spirit of joint resolution within 20 working days of a formal notification being received. Contacts detailed in annex 3.
- 8.5. Specific strands of activity that may affect this MoU should be discussed at a "business as usual" level to consider the possible impact on the MoU; once the potential changes have been identified then a formal change notification should be sent to the 'MoU Change Control" contact detailed at annex 3.
- 8.6. External changes affecting the operational delivery responsibilities of the parties will also necessitate the reviewing and potential amendment of this agreement.

#### 9. Costs

9.1 No charges will be made by either party in relation directly to this MoU. There may, however, be costs involved in specific information exchanges in relation to IT issues; these will be detailed in the respective process level agreement.

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10. Signatures	
SIGNED BY:	
For, and on behalf of, Department for Education	For, and on behalf of, Home Office
(Name)	(Name)
(Role/ title)	(Role/ Title)
(Signature)	(Signature
(Date)	(Date)

### 11 Annex 1 – Document Control

### 11.1 <u>Document Control Personnel</u>

Key personnel	Name	Organisation (Team)
Author		Home Office
		<u>DfE</u>
Approver		Home Office
		<u>DfE</u>
Review Control		Home Office
		<u>DfE</u>

### 11.2 <u>Version History</u>

Version	Date	Summary of changes	Changes marked
<u>0.1</u>	11/12/14	<u>Draft version</u>	

# 11.3 Review dates

Version	Publication date	Review date

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# 12. Annex 2 – Information exchange specific ("process-level") agreements

# 12.11. Data Provided From Ho to DfE

Reference	Legal Basis	Business Owner	Start date
Annex 4 a			

# 12.12. <u>Data Provided From DfE to HO</u>

Reference	Legal Basis	Business owner	Start date
Annex 4 a	Logai Lacio	Ducinicos owner	Juli Ludio
Affilex 4 a			

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### 13. Annex 3 - Contacts

# 13.1 <u>DfE – Business As Usual</u>

Contact	E-mail	Responsibility
		Security Incidents
		Legal issues
/ NPD Requests mailbox	(always copying in NPD.Requests@education.gsi.gov.uk)	
		Freedom of Information Requests
		Protocol for dealing with cross-party complaints

# 13.2 <u>DfE – Escalation</u>

Contact	E-mail	Responsibility
		Security Incidents
		Legal issues
		Freedom of Information Requests
		Protocol for dealing with cross-party complaints

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# 13.3 <u>Home Office</u> – <u>Business As Usual</u>

Contact	E-mail	Responsibility
		Security Incidents
		Legal issues
		Data Exchange Co-ordinator
		Freedom of Information
		Protocol for dealing with cross-party complaints

### 13.4 Home Office - Escalation

Contact	E-mail Responsibility	
		Security Incidents
		Legal issues
		Data Exchange Co-ordinator
		Freedom of Information
		Protocol for dealing with cross-party complaints

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# 14. Annex 4 - Glossary of Terms

DPA	Data Protection Act 1998
E&E	Evidence and Enquiry Unit, Home Office
GPMS	Government Protective Marking Scheme
GSI	Government Secure Intranet
HRA	Human Rights Act 1998
MIDA	Management Information & Data Analysis Service
MoU	Memorandum of Understanding
DfE	Department for Education
SPoC	Single Point of Contact
FOIA	Freedom of Information Act 2000
BF	Border Force
НО	Home Office - Visas & Immigration and Immigration Enforcement
	and Border Force
NATT	(HO) National Absconders' Tracing Team

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#### 14 Annex 5.

#### 1. Purpose of the exercise

- 1.1 The aim is to establish if DfE hold information that may/ will support the Home Office/Absconder Tracing Team's (NATT) key objectives and commitment to upholding a duty of care for missing children and abuse of immigration control through the following three objectives:
- Re-establish contact with families the HO has lost contact with
- To protect the interests and safety of any child
- To reduce harm resulting from abuse of immigration control.
- Combat illegal migrant working and those that benefit from it.
- Create a hostile environment for those who seek to benefit from abuse of immigration control
- 1.2 And in addition the purpose of the exercise is to establish if DfE hold information that may/ will assist the HO:
- To identify foreign nationals families who have absconded from immigration control
- To identify the most recent address and any previous addresses that it holds for these subjects in order to maximise the success of tracing missing children and their families.
- (Where appropriate) bring the family (back) into compliant reporting
- To secure the safety and well being of any child.
- 1.3 HO will only request information from DfE in cases where:
- HO confirm we have lost contact with the child and their family members
- Absconder families that either have no current lawful basis to remain in the UK or were refused leave but have an appeal outstanding
- The HO believes the family and child are still in the UK, and
- The HO has exhausted all other avenues to establish contact with the child and family
- 1.4 Any information received as a result of this exercise will be used in conjunction with other information already held by the HO or obtained by the HO in the course of carrying out its functions to assist in the process of identifying potential new contact details (including addresses) for the individual(s) and their family members.

### 2. Information to be shared

- 2.1 The HO will provide details of minors who have been categorised as missing children or children from a family group who are immigration absconders and have an open breach on Home Office systems, including:
  - National Insurance Number (where held)

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- Surname
- Middle Name
- Forename
- Address
- Post Code
- Gender
- Date of Birth
- Nationality
- CID PER ID
- Details of crime being committed.
- 2.2 The DfE will match this information against records and then in response provide the HO with information relating to those individuals that matched DfE records.
- 2.3 DfE will extract the information required for this exchange from records held on the National Pupils database which is managed by Cap Gemini on behalf of DfE under contract as data processors for the DfE.
- 2.4 As a minimum the DfE will return the following pupil/ child and school(s) information:
  - Surname
  - Forename
  - Middle name
  - (If held) Former surname
  - (If held) Preferred surname
  - Multiple or sole addresses information to include for all
    - House number/ name, street name and town/ city
    - Post code
    - Earliest known date at address
    - Latest known date at address
  - Multiple or sole school information to include for all
    - School number
    - School name
    - School post code
    - Earliest known pupil date at school
    - Latest known pupil date at school
- 2.5 On receipt of this information the HO will provide DfE with statistical information on a regular basis detailing how useful this information was in achieving the aims detailed at 1.1 and 1.2 above.

#### 3. Benefits of the exchange

3.1 Potential benefits for both departments include, but are not limited to:

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- DfE will be notified of details of vulnerable minors which they may utilise to take action in accordance with their duties and obligations
- HO will initiate contact with applicants under their duty of care pertaining to missing and vulnerable children.
- HO will initiate contact with applicants with a view to encouraging them and where appropriate provide support to enable them to depart the UK; where appropriate effect removal or regularise their stay.
- If HO ascertains that DfE hold any robust data pertaining to the subjects' departure from the UK, these will be investigated by HO & the departure will be updated on the CID database and all outstanding actions on the case will be closed

#### 4. Physical method of data transfer

- 4.1 HO will provide DfE with information as listed at 2.1 above in an Excel spreadsheet on a regular (monthly) basis and sent we need the Key to Success wording in here The spreadsheet will contain details of those individuals HO wishes to match against DfE records for the purposes outlined at section 1.1 1.3 above.
- 4.2 DfE will aim to respond to each request within 10 working days of receipt using the same spreadsheet by inserting additional information as detailed as section 2.3 in cases where there is a positive match. If there is no positive match DfE will confirm this in their response.

### 4.3 <u>Urgent Ad- Hoc Requests</u>

To enhance the Home Office's capability to trace families with children who are deemed as high risk cases or of high harm, the DfE will in exceptional circumstances share data with the Home Office as specified in Section 2.5

- 4.4 The method of this data exchange will be on a case –by- case basis and will be through the completion of the Urgent Ad- Hoc Referral Template to be sent by email to a designated DfE inbox. The Template is attached as Annex 6 of this document.
- 4.5 These exceptional circumstances include but are not limited to:
  - The HO believes there is a significant and imminent physical risk to the child or parent/ guardian
  - o Issues of National security

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