



# **London Borough of Tower Hamlets**

## **Prevent Delivery Plan**

### **2018 - 19**

## Introduction

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The Tower Hamlets Community Plan aims to make the borough a better place for everyone who lives and works here. The borough's diversity is one of its greatest strengths with the richness, vibrancy and energy that our communities bring. At the heart of the Community Plan is a commitment to build One Tower Hamlets, to tackle inequality, strengthen cohesion and build community leadership and personal responsibility. These objectives are reflected in all our key strategic activities.

In committing ourselves to building One Tower Hamlets, the Tower Hamlets Partnership has made a public commitment to treating people with fairness and respect, regardless of their differences, and to live safely within the borough. From our local research we have found that people get on well together and feel it is a borough where they feel safe to live and work. [REDACTED]

[REDACTED] During 2017, the UK was witness to several home grown terrorist attacks emphasising the need for continued focus on safeguarding those that may be vulnerable to radicalisation. [REDACTED]

[REDACTED]. Some of our projects in 2018-19 will look to mitigate some of these risks

[REDACTED] We feel that a strong local leadership and active community participation is required to address the threat of people becoming radicalised and the risk of local people supporting terrorism. Currently we are focused on providing understanding and support to individuals as part of a comprehensive safeguarding structure, and linkages with other vulnerabilities, particularly mental health. The most significant threat is individuals returning from Syria and Iraq having either been part of, or witnessed the fighting and atrocities out there. We recognise that these issues cannot be managed without good partnership working, clear strategic thinking, and buy-in from our local community.

In July 2015 the Government introduced the Counter Terrorism and Security Act (CTSA 2015). Within this legislation, specific attention is given to the risk of being drawn into terrorism and it includes statutory duties for many public bodies (including schools and registered childcare providers) to have “due regard to the need to prevent people from being drawn into terrorism”, (Section 26, ‘The Prevent Duty’.)

## Local Context

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The profile of our population - the size of the borough's Muslim community, the high proportion of young people in our population and significant levels of deprivation – has put us at the forefront of developing a local response to this agenda. This needs to be put alongside our reputation for leading on cohesion and the wider diversity and equality agenda. The results of our Annual Resident Survey demonstrate strong community cohesion in the borough. In the 2017 annual resident survey 92% of residents stated that the 'local area is a place where people from different backgrounds get on well together' which is a new high.

The Muslim community in Tower Hamlets is not marginal or hard to reach – not least through the nature of our elected members. This is in contrast to the national situation and that in the majority of other local authorities. Clearly there are both big challenges and opportunities for us in engaging with this work.

This is illustrated when we consider how to recognise the threat of radicalisation and work together with members of all our communities to build resilience to extremist messages. Understanding the drivers of violent extremism is a notoriously difficult science, however there are the following potential 'risk' factors:

- Low level criminality and gang mentality
- Predominantly young people are the majority of those affected by violent extremism. Adolescence is often a time when young people explore issues of faith, heritage and identity. It is also a point at which individuals may become vulnerable to extremist ideas that may help provide a spurious sense of purpose.
- Structural inequalities and deprivation are not often a direct cause but most of those who have been linked to violent extremist activity are not from privileged backgrounds. Underemployment, especially where employment is not commensurate with actual or perceived skills, education or ability and where this is not through choice or design, it can lead to frustration and a sense of grievance.
- Grievance narrative or feeling of disenfranchisement. An oft-cited grievance narrative in the UK in recent years has related to the UK's foreign policy.

## Local Extremism Threat

Extremists continue to operate within the borough although it is a small minority of individuals. Lessons learned from the schoolgirls from Bethnal Green and other attempts to travel to Syria and Iraq has shaped our local delivery in recent years, through engaging more cogently with young females and helping parents up-skill in online safety and better understand the threats of radicalisation through online grooming style targeting. Our work in safeguarding young people sets standards across the UK.

Despite the widespread condemnation of extremism, groups that seek to radicalise are active in the borough. Although this group constitutes a tiny minority, it is important that they are prevented from increasing their membership and do not act as a starting point for radicalisation and influencing individuals onto further extremist groups, self-radicalisation, and subsequently committing a terrorist offence. It must also be noted that there is a significant 'anti-Prevent lobby' in the borough, with the most well-known organisations operating out of and living in the borough.

In Tower Hamlets we recognise the national risk of terrorism as well as other forms of extremism. We have also seen evidence of different extremist groups developing which feed off each other's prejudice and hatred. Britain First, a far-right political activist organisation has attempted to gain support across the borough through running a number of high profile anti-Muslim activities. These have included a number of unexpected visits to East London Mosque, with the intention of causing disruption within the community, and gaining publicity, particularly through social media which the group uses to distribute much of their messaging.

## Local Strategic Prevent Objectives

The objectives are to:

1. Target social, peer and educational support and advice to individuals identified as at risk of involvement in extremist activity and violence
2. Increase our engagement with our community to strengthen community leadership, enabling key individuals and organisations to challenge extremist ideology
3. Strengthen positive social networks and institutions to increase their capacity to challenge extremism and violence and disrupt networks and organisations which are sympathetic to extremism and terrorism
4. Mainstream Prevent across all Directorates, increase Prevent awareness and ensure an effective safeguarding response for those who are vulnerable to extremism from all services.

## Tower Hamlets Peer Review 2018

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In February 2018, the local authority participated in a Peer Review led by the Home Office. This review examined the delivery of Prevent and the partnership arrangements in place in Tower Hamlets. Policies and documents were inspected and interviews held with 27 stakeholders across the partnership. The three key areas reviewed included:

- *Community engagement*
- *Member engagement*
- *Understanding of risk and threat*

### Key Findings

- The Mayor and responsible elected members take leadership role seriously and are working to support the understanding of others
- Chief Executive takes a strong, visible leadership role at a strategic level in the local authority
- Prevent acknowledged as a corporate responsibility of safeguarding
- Strong support given to Prevent team, with respected, experienced leadership demonstrated within
- Extremely strong approach to Prevent with highly skilled professionals demonstrating genuine leadership and excellence in delivery
- Some sharing of risk and threat to LA stakeholders to achieve buy-in across the council
- Dedicated social care team is an area of national best practice
- In the main, commissioned projects are strong and delivering good outcomes
- Challenges over changing perceptions of Prevent in the community and workforce

### Key Recommendations

1. Develop performance management framework for Prevent
2. Ensure key services within the council are trained in Prevent, including the Workshop to Raise Awareness of Prevent (WRAP training) as part of the corporate Learning and Development offer
3. Develop network of council "Prevent Champions" to help wider buy-in
4. Better understand referral data to help target activity
5. Develop standalone communications strategy for Prevent, outside of broader branding
6. Establish Community Reference Group

The recommendations from the Peer Review (2018) will shape and steer this delivery plan and the Prevent work streams for 2018-19.


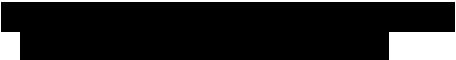
## Projects

Local Strategic Objective	Description	Outcomes	Outputs	Timescale	Project Provider	
<b>Objective 1</b> Target social, peer and educational support		Delivery of educational resources that will help build critical-thinking skills in young people.	<ul style="list-style-type: none"> <li>2 hour workshops, delivered 1-4 weeks apart. Young people complete a homework task between workshops one and two and complete a workbook throughout the sessions which is theirs to take home, consolidating their learning and providing extra information and sign-posting information.</li> </ul>	March 2019		
<b>Objective 1</b> Target social, peer and educational support		Increased awareness of gang involvement, drugs, violence, extremism and radicalisation  Young people are empowered with skills and confidence to resist being pulled into gangs	<ul style="list-style-type: none"> <li>25 x 2 hour training sessions:</li> </ul>	March 2019		
<b>Objective 3</b> Positive Social Networks and Institutions		Build understanding and resistance to extremism from within the family unit	<ul style="list-style-type: none"> <li></li> </ul>	March 2019		
<b>Objective 2</b> Strengthen community leadership		Improved relations and engagement with female community.  Awareness of internet radicalisation threat	<ul style="list-style-type: none"> <li>39 workshops delivered in the community</li> </ul>	March 2019		

<b>Objective 2</b> Strengthen community leadership  <b>Objective 3</b> Positive Social Networks and Institutions	[REDACTED] [REDACTED] [REDACTED] [REDACTED]	Produce a network of community activists to build a local narrative to challenge extremist ideologies. organisations and individuals are supported to	<ul style="list-style-type: none"> <li>• Train young leaders</li> <li>• Create safe space discussions</li> <li>• Training for activists and organisations</li> <li>• Local campaigns</li> </ul>	March 2019	[REDACTED] [REDACTED]	[REDACTED]
<b>Objective 3</b> Strengthen community leadership	[REDACTED]	Specialist engagement activities and interventions targeted at 14-30 year olds considered at risk of exposure to or involvement in extremism.	<ul style="list-style-type: none"> <li>• 500+ reached</li> <li>• 300 Workshops</li> </ul>	March 2019	[REDACTED] [REDACTED]	[REDACTED]
<b>Objective 3</b> Positive Social Networks and Institutions	[REDACTED]	Empower families and communities to recognise the signs of radicalisation and respond effectively.	<ul style="list-style-type: none"> <li>• 2-3hr workshops delivered in community settings such as schools, community centres and Mosques</li> </ul>	March 2019	[REDACTED] [REDACTED] [REDACTED]	[REDACTED]

## Preventing Violent Extremism 2018-19 Activities

**OBJECTIVE ONE: Target social, peer and educational support and advice to individuals identified as at risk of involvement in extremist activity and violence**

Action	Outcomes	Outputs	Timescale	Lead	RAG status
Prevent Education Officer to continue curriculum development work with primary and secondary schools across the borough	Educational institutions across the borough are confident in undertaking responsibilities related to Prevent duty.  Develop and enhance curriculum materials for schools	<ul style="list-style-type: none"> <li>• Universal provision of support</li> <li>• Safeguarding leads are trained as Home Office certified WRAP facilitators</li> <li>• Train the Teacher workshops (2 per term) to provide resilience within the school</li> </ul>	March 2019	Prevent Education Officer	
Deliver ongoing training and guidance for educational establishments	Educational institutions confidently undertake responsibilities related to the Prevent duty and stop children and young people from being drawn into terrorism.	<ul style="list-style-type: none"> <li>• Schools signposted to 'Educate to Hate'</li> <li>• WRAP Training sessions delivered in colleges and other educational institutions</li> </ul>	March 2019	Prevent Education Officer	
Review the strategy on unregistered 'schools'	The safeguarding aspects of unregistered education providers are better managed.  Increased awareness of parents and carers about the dangers relating to unregistered education providers.  LBTH has a comprehensive picture of establishments in the borough to inform planning and delivery.	<ul style="list-style-type: none"> <li>• Establish and disseminate a Standard Operating Procedure (SOP) regarding the management of unregistered educational providers</li> <li>• Scope and develop a 'madrasa network' in conjunction with Muslim Children's Safeguarding Co-ordinator</li> <li>• Reinforce understanding of prevent risks in elective home education network</li> <li>• Provide analytical support to further understand incidents with unregistered providers.</li> </ul>	September 2018	Prevent Education Officer /  Principal Attendance & Welfare Advisor /  Muslim Children's Safeguarding Co-ordinator	
	Education establishments are supported and able to confidently undertake responsibilities related to Prevent duty.  Education establishments are able to undertake risk assessments when receiving enrolment requests from offenders.		September 2018	HE/FE co-ordinator	



**OBJECTIVE TWO: Increase our engagement with our community to strengthen community leadership, enabling key individuals and organisations to challenge extremist ideology**

Action	Outcomes	Outputs	Timescale	Lead	RAG status
Support the development of the East London Network	External partnerships are strengthened. Improved cross-borough response and resilience across East London	<ul style="list-style-type: none"> <li>Participate in the East London Co-ordinator Network</li> <li>Continued commitment to Prevent network and other working groups</li> </ul>	Ongoing	Prevent Co-Ordinator	
Develop a Partnership Community Engagement Plan	Collaborative partnership working between the local authority and the local community Key influencers and community leaders are engaged and carry forward the Prevent message to local people.	<ul style="list-style-type: none"> <li>Partnership Community Engagement Plan</li> </ul>	July 2018	Cohesion Engagement and Commissioning Manager / Prevent Co-Ordinator	
Establish a Community Reference Group to involve the local community in shaping and delivering the Prevent Duty (Peer Review Rec 6)	Increased engagement and involvement with the voluntary and charitable sector, and key groups, including youth and women. Community are empowered to take ownership of local Prevent delivery and are able to challenge extremist ideology.	<ul style="list-style-type: none"> <li>Prevent Advisory Group</li> <li>Fit-for-purpose and relevant Prevent activity in the community</li> </ul>	July 2018	Prevent Co-Ordinator/ Cohesion Engagement and Commissioning Manager	
Host two Community Roundtable events between the home office, community organisations and local residents	Dialogue between the Home Office, the Prevent Team and the local community. Increase in community members and stakeholders' knowledge and understanding of the Prevent agenda.	<ul style="list-style-type: none"> <li>Roundtable event in a local space with 50 attendees.</li> <li>Prevent myths and stereotypes are dispelled</li> </ul>	September 2018 March 2019	Prevent Co-Ordinator	
Develop a Youth Outreach Plan to engage young people	Young people are engaged, have increased resilience to hate narratives and are able to challenge terrorist recruitment and ideologies. Appropriate engagement activities with young people	<ul style="list-style-type: none"> <li>Youth Outreach Plan</li> </ul>	September 2018	Head of Integrated Youth and Community Service / Youth Engagement Officer	

**OBJECTIVE THREE: Strengthen positive social networks and institutions to increase their capacity to challenge extremism and violence and disrupt networks and organisations which are sympathetic to extremism and terrorism**

Action	Outcomes	Outputs	Timescale	Lead	RAG status
Develop a standard operating procedure and protocol on the local authority response to extremist/hate speakers	Increased capacity of Community Engagement Coordinator to manage responses in the event of referrals.  Robust hall hire procedures which prevent extremists from using venues to promote terrorist ideology.	<ul style="list-style-type: none"> <li>Standard Operating Procedure / Protocol for dealing with extremists</li> <li>Updated Hall Hire Procedures</li> </ul>	July 2018	Counter Extremism Co-ordinator	
Increase awareness of the link and impact of Mental Health and vulnerabilities to radicalisation	Staff are able to recognise and respond to the risks and vulnerabilities presented in adults with Mental Health conditions.	<ul style="list-style-type: none"> <li>Increased Channel referrals from Health Sector</li> <li>Numbers of staff trained in Prevent</li> </ul>	March 2019	Service Director, Adult Mental Health, ELFT	
Develop and strengthen relations with key local statutory partners to deliver an integrated and holistic approach to Prevent in the community	Increased Inter-agency and partnership working and clear ownership of risk.  Local risk and impact of terrorist activity is shared and responded to collectively.  Holistic multi-agency approach to engaging with the community and responding to Prevent related issues.	<ul style="list-style-type: none"> <li>Prevent representation at Local Safeguarding Children's Board (LSCB), Safeguarding Adult's Board (SAB) and Community Safety Partnership (CSP)</li> </ul>	June 2018	Prevent Co-ordinator / Adults and Children's Safeguarding Board Chairs	
Ensure Prevent is signposted within training for new Fire Brigade staff and refresher training for existing staff	Staff have basic knowledge of Prevent and are able to engage with the community on Prevent related matters.	<ul style="list-style-type: none"> <li>Yearly training programme incorporates the Prevent Agenda</li> </ul>	March 2019	Borough Commander, London Fire Brigade	
Effective management of referral pathways is in place to support staff to be able to identify, signpost and make referrals	Staff are aware of referral pathways and are able to make appropriate referrals	<ul style="list-style-type: none"> <li>Increased Channel referrals from Probation</li> <li>Numbers of staff trained in Prevent</li> </ul>	March 2019	London Community Rehabilitation Company Manager	

**OBJECTIVE FOUR: Mainstream Prevent across all Directorates, increase Prevent awareness and ensure an effective safeguarding response for those who are vulnerable to extremism from all services.**

Action	Outcomes	Outputs	Timescale	Lead	RAG status
Develop a comprehensive Prevent Communication Strategy <i>(Peer Review Rec 5)</i>	Prevent is better understood and misconceptions are minimised. Positive messages of Prevent activity are marketed effectively.	<ul style="list-style-type: none"> <li>Prevent Communication Strategy</li> </ul>	August 2018	Communications Manager	
Commission classroom based Prevent training for frontline Social Care staff and managers to include understanding of Prevent and the risks and vulnerabilities which need to be considered <i>(Peer Review Rec 2)</i>	Increased awareness of Prevent allows frontline staff to recognise, refer and support individuals and communities who are vulnerable to radicalisation and extremism. Frontline staff are clear about referral pathways for at risk individuals and increase appropriate referrals to Channel and other sources of intervention	<ul style="list-style-type: none"> <li>Classroom based training/workshops on Internet radicalisation &amp; Prevent referrals</li> <li>Increase in appropriate referrals to Channel</li> </ul>	July 2018 – March 2019	Adult's Social Care Director / Children's Social Care Director	
Introduce Prevent Training as part of induction for Elected Members <i>(Peer Review Rec 2)</i>	Elected members are informed about the Prevent duty and confidently engage with the community on Prevent related matters.	<ul style="list-style-type: none"> <li>Induction includes Wrap Training for all elected members within 3 months of appointment and refresher every 2 years.</li> </ul>	July 2018	Prevent Co-Ordinator	
Increase awareness of front line Police staff and officers with regard Prevent and referral pathways	Staff are aware of their responsibilities and duties with regard to Prevent and are confident about making referrals and/or responding to concerns.	<ul style="list-style-type: none"> <li>Front line staff provided with training either within a classroom setting or through e-learning material</li> </ul>	March 2019	Inspector (Local Operations/MPS)	
Deliver training to all front line Local Authority staff with regard risk presented by potential increased AI Muhajiroun activity <i>(Peer Review Rec 2)</i>	Staff able to recognise AI Muhajiroun d'awah activity and undertake appropriate response in conjunction with Prevent team and MPS Local Operations team	<ul style="list-style-type: none"> <li>Staff trained in ALM risk and threat</li> <li>Disruption of ALM activity</li> </ul>	March 2019	Inspector (Local Operations/MPS) / Prevent Co-ordinator	

<p>Ensure all staff have received relevant training on Prevent</p> <p><i>(Peer Review Rec 2)</i></p>	<p>Frontline Youth Services staff have knowledge to deliver the Prevent Duty and make appropriate referrals</p> <p>Staff are trained and equipped with the skills to deliver sessions to young people.</p>	<ul style="list-style-type: none"> <li>• 4 x evening WRAP training sessions</li> <li>• 95% of Youth Services staff are WRAP trained</li> <li>• Train the Trainer sessions for Youth Service staff</li> </ul>	September 2018	Head of Integrated Youth and Community Service	
<p>Review existing assessment frameworks to ensure screening of youth offenders includes those at risk and vulnerable to radicalisation.</p>	<p>Youth offenders who are at risk and vulnerable to radicalisation are identified during existing assessment processes and referred to Channel where appropriate.</p>	<ul style="list-style-type: none"> <li>• Co-Offending Group Referral Form updated to include consideration of radicalisation.</li> <li>• A Prevent screening tool to be developed to be used in conjunction with the Asset Plus Framework</li> </ul>	September 2018	Head of Integrated Youth and Community Service	
<p>Develop mechanisms to ensure the Prevent Duty is included in existing Council policies and procedures</p>	<p>Policies and procedures incorporate Prevent agenda to mainstream Prevent into business as usual practice across the organisation</p>	<ul style="list-style-type: none"> <li>• Updated policies which reflect the Prevent Duty</li> </ul>	December 2018	Cohesion Engagement and Commissioning Manager	
<p>Develop a Performance Management Framework for Prevent</p> <p><i>(Peer Review Rec 1 &amp; 4)</i></p>	<p>Impact is measured and informs future planning and delivery of Prevent.</p> <p>Increased understanding of referral data to support target activity</p> <p>Outcomes and outputs are recognised and reduction of risk is evidenced.</p>	<ul style="list-style-type: none"> <li>• Performance Management Framework and dashboard showcasing performance data</li> </ul>	September 2018	Prevent Co-ordinator	
<p>Develop staff network of "Prevent Champions" to carry forward the Prevent agenda and share information with colleagues and staff in the organisation</p> <p><i>(Peer Review Rec 3)</i></p>	<p>Staff Champions discuss and dispel myths about Prevent across the organisation.</p> <p>Workforce is equipped to recognise and respond to risk in the workplace.</p>	<ul style="list-style-type: none"> <li>• 15 trained Prevent Champions</li> </ul>	December 2018	Prevent Co-ordinator	