Security Classification:		RESTRICTED IN PART TWO		
Disclosable under FOIA 2000		Partially Part One only ~ Part Two Closed Minutes are not disclosable ~ see continuous Exemption Certificate		
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Date Created:	19 July 2010	Telephone:	0207 084 8958	
There are attachments at paragraphs:		<u>1.5;</u> <u>3.1;</u> <u>4.1.1;</u> <u>6.1;</u> <u>7.1;</u> <u>8.1;</u> <u>9.1;</u>		

ASSOCIATION OF CHIEF POLICE OFFICERS OF ENGLAND, WALES AND NORTHERN IRELAND

Telephone: 020 7084 8950 Fax: 020 7084 8951

CABINET MINUTES

Minutes of the Meeting held at the BIS Building, 1 Victoria Street, London SW1H 0ET on Wednesday 7 July 2010 at 11am

1. ATTENDANCE

Sir Hugh Orde ACPO President (Chair)

Tim Hollis Vice President Matt Baggott Vice President

Keith Bristow Head of Crime Business Area

Meredydd Hughes Head of Uniformed Operations Business Area
Peter Fahy Head of Workforce Development Business Area

Steve Otter Head of Equality Diversity and Human Rights Business Area

Steve Finnigan Head of Performance Management Business Area

Chris Allison Head of Olympic Business Area

Nigel Brook Senior Police Staff representative/Honorary Treasurer

Peter Davies DCC/DAC/ACC representative Margaret Wood DCC/DAC/ACC representative Mick Matthews DCC/DAC/ACC representative

Patrick Shearer ACPOS Steve Mortimore NPIA

Tom Flaherty ACPO Chief Executive

1.2 **Special Advisers**

Andy Trotter Media Advisor
Mark Polin ACPO Welsh Region

Ed Solomon Association of Police Lawyers

1.3 In Attendance for Specific Items

Derek Smith West Midlands Police Chris Sims West Midlands Police

1.4 In Attendance

Paul Minton ACPO Chief of Staff
Jane Dench ACPO Director of Policy

Oliver Cattermole ACPO Director of Communications
Keavy Sharkey ACPO Public Affairs Manager
Lee Thompson ACPO Public Affairs Officer

Dave Spencer Staff Officer to the ACPO President Hayley Mill Programme Support Assistant

Rose de la Cuesta A/Programme Support Manager (Minute Taker)

1.5 Members <u>noted</u> the <u>Rolling Attendance Log</u>

2. APOLOGIES

2.1 Apologies were received from Mr Rowley; Miss Beaton; Mr Godwin; Mr Maxwell; Mr Crompton; Mr Yates; Mr McPherson; Mr Benson; Mr Bennett; Mr Neyroud; Mr Giannasi and Ms Buttery.

3. MINUTES OF THE LAST MEETING

3.1 Members <u>agreed</u> the <u>Minutes</u> of the meeting of 9 June 2010.

4. ACTION LOG AND PROGRAMME SUPPORT UPDATE

- 4.1. Action Log
- 4.1.1 Members <u>agreed</u> the <u>Action Log</u>.
- 4.1.2 Mr Mortimore provided an update on the Microfiche Library, which was item number 280/09 on the Action Log, and stated that the charge was currently £100 per check, but that there was every intention in the future to reduce costs by ensuring that each file was only pulled once and then converted into an electronic record which would be accessible thereafter. Members were advised that searches would be free to forces during the first financial quarter, however thereafter all searches would cost £100. Members were further advised an end of year review would be conducted on the cost of running the Microfiche Library.

Action: Mr Mortimore

4.2. Programme Support Update

4.2.1 Mr Flaherty reported that a Programme Support update had not been included on this occasion as doctrine production had slowed down considerably in recent months due to the doctrine review currently being conducted by the NPIA.

Item for Information

5. PRESIDENTIAL UPDATE

- 5.1 The President announced that the ACPO/APA Summer Conference had been well attended and he expressed his gratitude to all those who had contributed to the success of this event. The President suggested that the time might have come to do something different and that he intended to form a working group to look at the options. He asked Members to put forward suggestions regarding future ACPO Conferences.
- 5.2 The President also thanked those who had responded to the consultation on the Police Reform and Social Responsibility Bill. Members were informed that the government had been listening to the views put forward by ACPO, although at present the full details of Directly Elected Individuals (DEIs) were not known. It was suggested that the DEI model might also include a scrutiny panel and Members were advised that there was still an opportunity for ACPO to influence this debate. Members were further informed that there were legal issues surrounding the DEI model and that significant collaboration would be required between the DEI and local authorities, given the suggestion that their role be extended to include wider community safety responsibilities.

Action: All Members

5.3 It was reported that £500 million worth of savings had been identified by the High Level Working Group (HLWG); however, a significant amount of the savings

identified was already embedded in the way IT was being delivered within the Police Service. The President emphasised the need for consistency around figures as there was currently vulnerability in terms of double-counting. Mrs Wood also pointed out that there was a need to clarify that any reduction in the CT budget carried the risk of passing additional burden to general policing.

5.4 Members <u>noted</u> the update.

Items for Decision

6. ACPO-APA GUIDANCE ON CHARGING FOR POLICE SERVICES

6.1 Mr Brooke introduced a <u>paper</u> on behalf of Mr Maxwell which sought Cabinet approval to publish the revised joint ACPO/APA Guidance on Charging for Police Services. Members were advised that the Guidance was a revision of the 2005 documentation and that it could be positioned alongside football charging. Members were assured that the Guidance incorporated recent stated cases and that it was likely to prove effective on charging for events. Mr Brooke, however, requested that chief constables notify the Finance and Resources Business Area if forces decide not to adopt the proposed Guidance.

Action: All Members

6.2 Members <u>agreed</u> the publication of the ACPO/APA Guidance on Charging for Police Services.

7. ACPO GUIDANCE ON POLICING FOOTBALL

- 7.1 Mr Hughes introduced a <u>paper</u> which requested Members to endorse the publication of the ACPO Guidance on Policing Football. Mr Hughes informed Members that the documentation was a rewrite of the 2002 Manual and that it had been significantly reduced from 360 to 60 pages.
- 7.2 Members queried whether there was an opportunity with this Guidance to revisit charging and to ensure full recovery costs for policing football events. It was pointed out that it was costing the Metropolitan Police Service £6 million per year to police events and that this was creating a significant strain in the MPS' policing budget.
- 7.3 Mr Hughes informed Members that ACC Andy Holt was leading on this particular area of business and that he would soon be meeting with the chairman of the Football Association to discuss issues surrounding cost recovery. Members were however advised that there was a need to encourage forces to comply with the proposed national model in order to ensure a consistent approach to policing football events.
- 7.4 Mr Brooke advised Members that the Finance and Resources Business Area would also be circulating a letter regarding the need to challenge any consequential costs at locations away from the actual event.

Action: Mr Brooke

7.5 Members agreed the Guidance document for publication.

8. MANUAL OF GUIDANCE ON KEEPING THE PEACE

8.1 Mr Hughes introduced a <u>paper</u> which initially requested Members' approval of the redrafted Manual of Guidance on Keeping the Peace. Mr Hughes reported that

legal advice was currently being sought on sections of the Manual and he suggested that the paper should therefore properly be considered as an item for information.

- 8.2 Members observed that the paper differed in style and tone from the work currently being progressed by the Risk and Ethics work streams and it was suggested that it would be useful to ensure better alignment between the two pieces of work.
- 8.3 Mr Hughes responded by stating that all the key parts of the documentation had already been agreed upon and he felt that it would not be sensible to delay this work any further by waiting for other work to reach completion. Mr Hughes emphasised the importance of circulating the Manual of Guidance as soon as possible for public credibility and proposed that the document be submitted for the consideration of Chief Constables at the next meeting of Council.
- 8.4 Members <u>noted</u> the contents of the paper and agreed that the Manual of Guidance should appear as an agenda item for final sign-off at the forthcoming Chief Constables' Council meeting on 16 July 2010.

Action: Mr Hughes

9. PUBLIC ORDER MOBILISATION REVIEW

- 9.1 Mr Hughes introduced a <u>paper</u> which outlined public order requirements and requested Members to endorse the following recommendations:
 - i. That the national public order requirement be set at ninety-nine BMUs (total of 297 PSUs with IPOC and APOC command support as set out in the Police National Mobilisation Plan)
 - ii. That the Giffard establishment model be replaced by a regional model and to agree the regional public order requirement.
- 9.2 Members raised issues regarding protective vehicles and advocated the need for forces to maintain numbers and capability. Mr Hughes replied by stating that protective vehicles were managed through regional coordinators and that it was essential to maintain a perspective on the national role of the Police Service. Mr Hughes felt that this would ultimately add strength to the national capacity of the Service, but asserted there was also a need to balance this with local visible policing.
- 9.3 Members acknowledged that forces were required to include protective vehicles in their national planning, but they felt that clarity was required on the differing numbers of protective vehicles across forces given the burden such expectations could place on forces. It was suggested that regional coordination would be a better way forward. Members also suggested that PNICC should reinforce the standard and provide clarity on the skills and resources that forces should maintain in the future in order to influence forces' financial decision making.
- 9.4 Mr Hughes explained that the number of protective vehicles within forces was dependent upon a complex process and that this was calculated on the basis of forces' completed risk assessments. Mr Hughes also stated that PNICC would be circulating a letter which would aim to assist in ensuring a greater understanding of current capacity and required future capabilities.

Action: Mr Hughes

9.5 Members <u>agreed</u> the recommendations at paragraph 5.1 of the paper and at 9.1 above.

- 10. HOME OFFICE COMMUNICATIONS CAPABILITIES DIRECTORATE See Separate Restricted and Non-FOI Disclosable Minutes attached
- 11. <u>SINGLE POINT OF CONTACT INTERNATIONAL UNDERCOVER</u>
 <u>DEPLOYMENTS IN THE UK See Separate Restricted and Non-FOI</u>
 Disclosable Minutes attached

12.	ANY	OTHER	BUSII	NESS
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12.1	Organised Crime Coordination Centre								
12.1.1		* * * * * * * * * * *							
12.2	**************************************	*							

- 13.2 Community Impact Assessments
- 12.2.1 Mr Hughes queried the ownership of Community Impact Assessments and enquired as to who should take responsibility for their development as this extended beyond the remit of Uniformed Operations. The President replied by stating that he would need to double check on this and come back to Mr Hughes with a definitive answer after the meeting.

Action: The President

- 12.3 Police National Assessment Centre (PNAC)
- 12.3.1 Mr Fahy provided Members with an update on PNAC and reported that sixty-seven candidates had applied for PNAC, but that thirty-one qualified graduates of the last Senior Command Course (SCC) had not yet been promoted.
- 12.3.2 Mr Fahy asserted the value of PNAC courses and felt that it should continue; however, he acknowledged that the current recruitment freeze and uncertainty over police pensions and associated problems with taxes would inevitably have a profound effect on the number of candidates applying for PNAC courses in the future. Mr Fahy advocated the need to encourage police officers to continue learning, but he acknowledged that there was also a need to recognise the reality around supply and demand, and that forces should play a central role in actively managing candidates' expectations. On balance, it was agreed that the next SCC should go ahead but commence a month later.

- 12.3.3 Members <u>noted</u> the update.
- 12.4 Police Performance Steering Group (PPSG)
- 12.4.1 Mr Finnigan raised an item of any other business regarding the development of a new performance landscape. Members were informed that the PPSG would be having a meeting on Monday, 12 July 2010 to discuss its future.
- 12.4.2 Members felt that given government's recent decision to abolish the single confidence target and the policing pledge, it would be appropriate to also bring an end to the PPSG, as its current role appeared inconsistent with the message currently being conveyed by the new government.
- 12.4.3 Mr Finnigan advised Members of the formation of a paper regarding the development of a different approach to performance management, which would enforce a sharp divide between accountability and performance. Members were encouraged to provide thoughts and feedback within the next 24 hours.
- 12.4.4 Members <u>noted</u> the update.

Action: All Members

13. DATE OF NEXT MEETING

To be held on Wednesday 8 September 2010, at 11am, at the BIS Conference Suite, 1 Victoria Street, London SW1H 0ET.

14. DATES OF MEETINGS FOR 2010

To note the dates and venues of subsequent meetings of Cabinet for 2010:

At the BIS Conference Suite, 1 Victoria Street, London SW1H 0ET

Wednesday 6 October

Wednesday 3 November

Wednesday 1 December