ONE NOTTINGHAM BOARD

Title of Paper: Financial Savings/Cuts 2010

Date: 23rd July 2010

1. Purpose:

1.1 This report covers the Area Based Grant (ABG) reductions announced by the Government and begins to look at implications for partners and One Nottingham. Nottingham City Council (NCC) Executive Board have agreed cuts against the ABG Programme and have requested that these cuts are increased to achieve a 20% cut in all areas of ABG funding within the financial Year. In the case of the WNF cuts will be subject to consultation at the ON Board meetings. This report provides summary information on the ABG but requests a view on the WNF cuts.

2. Recommendations:

- **2.1** The Board is asked to comment on
 - i. Nottingham City Council's proposals for achieving the Government's cuts in the Working Neighbourhoods' Fund of £1.217m
 - ii. Note the NCC's decision to require a further £1.259m of cuts in the WNF
 - iii. And to note the reductions of 20% in the other Area Based Grant streams as outlined in the report.

3. Background

The Government announced cuts of £6.2bn.

3.1 The Government has made clear the areas in which it wishes to reduce the 6.2bn of inyear public spending in its pre-budget announcement. Approximately 20% of these savings are to be funded 'in 2010-11 through reductions to individual grants to Local Authorities'. Nationally, cuts to local government will come mainly from the Department for Education (£311m), Department for Transport (£309m) and CLG (£537m in total). An analysis has been provided by local authority area. In summary, the following reductions have been applied to Nottingham City Council:

Grant 2010/11	Reduction
	£m
Working Neighbourhoods Fund	1.217
Department for Education - ABG	2.778
Supporting People Admin - ABG	0.218
Prevent - ABG	0.066
Cohesion - ABG	0.018
Road Safety revenue - ABG	0.185
Home Office total - ABG	0.054

Total ABG	4.535
Transport specific schemes	2.720
LAA Reward Grant	2.820
TOTAL REDUCTION	10.075

The total Area Based Grant received by the Council in 2010/11 is around £44m. There is no indication that any of this funding will be renewed in 2011/12 and onwards.

Comparison with other areas

- The focus on ABG inevitably places a greater emphasis on urban areas with higher degrees of deprivation as this is one of the key indicators used in deciding on the overall distribution of these funds.
- The following table provides a high level comparison across Core Cities and neighbouring authorities for the ABG elements of these reductions. It is worth also noting that Core Cities are providing over 12% of the total reduction in ABG.

KEY AUTHORITY COMPARATORS							
Local Authority	2010-11 Main Revenue Grant allocations	Final reductions	% reduction				
	£m	£m	%				
England total	68,249.258	-449.979	-0.7				
Nottingham	407.121	-4.535	-1.1				
Nottinghamshire	719.850	-4.745	-0.7				
Derby	309.013	-2.152	-0.7				
Leicester	457.195	-3.800	-0.8				
Core Cities							
Liverpool	754.275	-9.288	-1.2				
Nottingham	407.121	-4.535	-1.1				
Sheffield	678.121	-6.545	-1.0				
Manchester	770.569	-7.185	-0.9				
Newcastle upon Tyne	371.554	-3.328	-0.9				
Leeds	919.827	-7.411	-0.8				
Birmingham	1,738.453	-12.627	-0.7				
Bristol	443.352	-3.116	-0.7				

3.4 In this context, the Coalition has also begun to implement its intention of de-ringfencing specific grants which are not included within the ABG. In 2010, these grants are Youth Opportunity Fund, Think Family Grant, Challenge and Support Funding, Learning Disability Campus Closure and Stroke Strategy which total some £1.747m. This deringfencing is the subject of different considerations.

Nottingham City Council Executive Board

- 3.5 The NCC Executive Board, on Tuesday 20th July, considered a number of reductions which will meet the cuts announced by Government in June. A further commercially confidential report was considered at the Executive Commissioning Sub Committee meeting of the 16th July 2010 which considered the impact of the reducing Supporting People Area Based Grant and the Supporting People Administration Grant included in the £10m reductions above. There will be real reductions in services and there are threats of job losses occurring because of these reductions.
- 3.6 In the case of the WNF £1.217m cut from Government almost half of the grant loss is made up of the uncommitted balance. The aim has been to achieve the savings mainly in the infrastructure to minimise front line losses. However where the line of front line is drawn could be a matter for debate. The threat of redundancies in partner agencies has not been averted. The NCC Executive Board meeting on the 20th July agreed to a cut of a further £1.259m
- 3.7 It should also be noted that, due to the uncertain financial position, the City Council is reviewing its commitments in the ABG and a parallel exercise is ongoing related to Supporting People because of this grants specific circumstances. The Executive Board agreed that given the depth and scope of the reductions now imposed by Government within this programme all programmes financed by ABG are required to deliver a 20% reduction in the level of their expenditure in 2010/11. Where a reduction has already been imposed by Government, this will be offset against this target. This action is considered to be necessary in order to protect the delivery of the Council's key priorities.
- 3.8 It was agreed that a further detailed report is considered by the NCC Executive in September. A further report will therefore be brought to the September ON Board meeting.

4. Key Issues:

4.1 Criteria for Cuts

The City Council has begun a process of cutting spending and considered proposals at the Executive Board meeting on the 20th July.

The process of meeting the ABG reduction has followed the following broad criteria:

- Cuts to be made in grant areas that the Government has informed the City Council they are cutting.
- ii. Front line service projects are protected wherever possible.
- iii. Savings should be made wherever possible in areas without contractual commitments.
- iv. Priority areas of the ON WNF Programme the Nottingham Jobs Plan and Early Intervention to be protected.
- v. Savings to come from infrastructure, consultation and 'back office' in as many areas as possible.
- vi. Underspends and savings to be used for meeting the cuts target wherever possible.

In developing proposals, it has not been possible to identify savings which have no implications for partners. The impact of the cuts of the WNF will be felt in the VCS and elsewhere in the programme, but the proportion of WNF support to the VCS has increased from approximately 35.5% to 37%, although it has also not been possible to make proposals which avoid redundancies. The 1,000 Nottingham Jobs Plan placements have been protected along with the 200 apprenticeships places in the NCC

Apprenticeship Programme.

The Theme Partnerships have begun to consider the options for in year cuts and for developing proposals around exit strategies as the WNF and the ABG are all expected to end in March 2011. An ON Finance Officer's group has had two meetings to begin to understand and analyse the issues being thrown up by the Budget.

5. Proposals:

- **5.1** The process for taking forward the proposals within the report will be as follows:
 - Partners who will lose funding by these proposals will be contacted and informed of the proposals.
 - ii. NCC Corporate Directors have agreed the reductions proposed with their Portfolio Holders.
 - iii. Executive Board agreed recommendations at its meeting on the 20th July.
 - iv. In the case of the Working Neighbourhoods Fund, these recommendations will be subject to consultation with the ON Board at its meeting on the 23rd July 2010.
 - v. The reductions in funding will commence from the 31st July 2010 except in areas where the consultation has required further discussion and in which case alternative proposals will be brought as soon as possible after that date. Notice will be provided wherever it is contractually required.

The Savings Exercise

5.2 Department for Education - £2.778m

Proposed savings, developed in conjunction with the portfolio holder, are taken from a range of projects:

- Proposals include £1.842m cuts from the School Development Grant and Children's Fund. A recommendation has not yet been made regarding 'Social Care Checks Funding' and 'Study Support':
- Three areas are assumed to be protected as they relate to safeguarding (Children's Social Care Workforce/Child Death Review/Designated Teacher Funding).
- Education still needs to find a further £0.112m

5.3 | Supporting People Admin. - £0.218m

A reduction in grant had been anticipated from 2011/12 prior to this announcement. This cut represents the total of the Supporting People Admin grant due to be received in 2010/11. In taking this action, the Government has assumed that local authorities have either absorbed the related function within another service or are able to do so if required. This has not yet been the case in Nottingham and this specific funding has been used to provide the service indicated as it contributes to the overall commissioning cost. Further work is required to this area.

5.4 Working Neighbourhoods Fund (WNF) - £1.217m

The Council was due to receive a grant in 2010/11 of £12,378.913. A programme of £18.933m in 2010/11 and £1.233m in 2011/12 has previously been approved by ON Board and NCC Executive Board which will be met by the income from the WNF grant in 2010/11 and previously agreed carry forward from 2009/10. In the 10th June announcement, the Government cut the WNF by £1.217m. The details of the approved

allocations and projects are included as appendix A.

5.5 The proposals for reductions are as follows:

- i. The Nottingham Jobs Plan was protected under this process as it provides opportunities to access work or provide placements to Nottingham people who are out of work. Executive Board and One Nottingham Board both agreed in May to pool this funding so as to ensure that the Future Jobs Fund (FJF) scheme was not hit by changes to the FJF made by the new Coalition Government. The FJF continues to require an attrition rate (a high number of trainees leaving before the end of the contract) and due to financing shortfalls with the NCC Corporate Apprenticeship Scheme, the WNF will continue to be pooled and provide minimal room for cutting projects.
- ii. The Nottingham Jobs Plan is a priority area for ON and receives the highest share of the WNF resources. ON is therefore asked to provide a small contribution for the cuts process. As the Partners Apprenticeship Scheme had not been progressed it will provide an amount of "insurance"/ underwriting to the remainder of the jobs scheme. A cut of £105,000 of the £700,000 allocated is therefore the only amount available to offer at the present time. This cut will now mean that the Partners Apprenticeship Scheme will not be taken forward.
- iii. The Independent Employment Advisory Service (Back On Track) evaluation will not take place and will provide a saving of £20,000. A contract for the Health in Employment project will not be entered into with the successful tenderer and this will generate £100,000 of savings.
- iv. The NCVS "Involving the Third Sector in the Work of One Nottingham" project manages aspects of engagement and consultation, development of third sector commissioning and communications with ON. This contract is due to expire on 31st March, at the end of WNF. As this is not a direct frontline service and forms a consultation for ON, the proposal is to end this project early. This will generate a saving of £100,000 in 2010/11 if the project comes to an end in October. This potentially leads to the redundancy of NCVS staff members.
- v. Support to the BME Third Sector ON had ringfenced its finance to support the BME voluntary sector. A tender process had recently been completed and a successful bidder notified. However, as this contract has not been signed, the funding can be substantially reduced without having to give notice to a voluntary agency. This funding will end on 31st March but provides a platform for future work, the City Council has agreed to ring fence money for this activity and partners will be asked to engage and provide a financial contribution in 2011/12.
- vi. One Nottingham and the Accountable Body Teams A saving in the infrastructure costs of £160,000. This proposal will lose 2 vacant posts and requires ON reducing its operating overheads significantly, including review of accommodation needs.
- vii. ON support to the Theme Partnerships all of the Theme Partnerships will be required to find a share of a £94,000 cut from the WNF. The NCC Executive Board resolved that a proportion of this funding should be directed to support commissioning /decommissioning activity in the voluntary sector.
- viii. The ON Learning Network role for the final 6 months of 2010 will be scaled down enabling a cut of £30,000.

- ix. Personalised Learning Plans to schools £100,000 contribution.
- x. The WNF has an uncommitted balance of £560,000 this amount will make up the remainder of the savings required to finance this cut.

5.6 Prevent - £0.066m

The present funding was due to expire in full on 31st March 2011 and this proposal will end the activity earlier.

5.7 Cohesion - £0.018m

The proposal is to cut a £0.018m cohesion grants budget to accommodate this. The money has not yet been committed.

5.8 Road Safety Revenue Grant - £0.185m

Options have been reviewed in light of contractual obligations, and to minimise the impact on accidents. The resultant proposals are to reduce the £70,000 road safety education budget by £62,500, a reductions of operational costs by £41,000 and by cutting £81,000 from camera operating costs. There will be no further commitments made to any scheme funded from the Road Safety Capital Grant, generating a saving of £155,000.

5.9 Home Office - £0.054m

Crime Prevention work through the CDP will meet the loss in this.

5.10 Transport Specific Schemes - £2.720m

The reduction is in respect of the Integrated Transport Block (£2.09m), Road Safety Capital Grant (£0.160m) and Urban Congestion Fund Revenue Funding (£0.470m).

5.11 LAA Reward Grant £2.82m

The Council had previously received confirmation of Reward Grant totalling £5.239m. This had been allocated by ON Board and Executive Board in February 2010 when they agreed a formula for distribution of the LAA Reward Grant. To date the Council has received only £2.418m. This agreement has now been undermined by this anticipated cut as the government has notified the Council that any further reward grant due is unlikely to be paid. The result appears to be that the council has lost over 50% of its grant and an analysis is being undertaken to assess the impact of this.

Table 2 below shows a summary of the LAA reward grant claimed, received, committed and the balance remaining uncommitted as follows:-

Table 2 – LAA reward grant commitments							
Lead	Claimed £m	Received £m	Committed / Spent £m	Uncommitted £m			
Corporate	2.121	0.859	0.767	0.092			
Children's Services	0.407	0.203	0.203	0.000			
Development	0.945	0.473	0.473	0.000			
Communities	0.628	0.314	0.531	(0.217)			
CDP	0.709	0.354	0.190	0.164			

PCT	0.429	0.215	0.215	0.000
TOTAL	5.239	2.418	2.379	0.039

6. Implications for the Voluntary & Private Sectors:

6.1 There are significant reductions in funding which will lead to a loss of service in the voluntary sector.

Due to the reduction in the WNF, NCVS will be hardest hit and there will be a scaling back of activity in other voluntary agencies including the BME work. These cuts have been taken from uncommitted balances and infrastructure wherever possible.

The ABG reductions will also impact on the VCS and work is underway with partners to consider this.

The impact on the private sector will mainly be felt in the areas of health and employment with support to business being reduced around workplace health. The Nottingham Jobs Plan has bee protected as a priority but the partners' apprenticeship scheme will not go ahead.

7. Financial Implications:

7.1 The loss of grant income estimated to be £10.075m will need to be matched by a reduction in Expenditure. The WNF loss is £1.217m and the proposals included within this report cover this loss.

8. Contact Details:

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Working Nottingham – Employment & Skills

	Title	2010/11	2011/12	Proposed	Impact
		Allocation	Allocation	Cut	
1	Working for Health – supporting Heath &	£75,000	£0	£0	This project is a part of the former city Strategy. It is
	Wellbeing in the workplace with small				contracted and now operating after a late start.
	employers				
2	Back on Track Independent Employment	£494,370	£224,721	£0	This project is aimed at getting people back to work
	Advocacy Service (IEAS)				and is contracted to New College Stamford.
3	IEAS Evaluation	£20,000	£0	£20,000	The Evaluation for Back on Track. To make this cut
					will mean that this project will not be evaluated at its
					conclusion. IEAs evaluation – a proposal to deliver
					this project has not been received. This will mean
					that the IEAs evaluation will not take place.
4	Health in Employment	£100,000	£0	£100,000	Subject to long delays before a provider was
					agreed. This is not yet subject to a formal contract.
5	One Nottingham Money Advice Project	£877,102	£0	£0	An aspect of the city's economic resilience work this
					provides benefit advice to Nottingham's
					disadvantaged communities.
6	Broxtowe Employment Skills and Training	£0	£0	£0	One-off grant in 2009/2010
7	Auxiliary Community Protection Officers	£153,262	£0	£0	Volunteer community protection scheme
8	Economic Resilience Monitoring	£0	£0	£0	Now complete
9	Vulnerable Workers Exercise (TUC)	£6,500	£0	£0	A short-term contract to provide support to migrant
					workers.
	Total – Employment and Skills	£1726,234	£224,721	£120,000	

Working Nottingham - The Nottingham Jobs Plan

	Title	2010/11	2011/12	Proposed	Impact
		Allocation	Allocation	Cut	
					The Nottingham Jobs Plan was protected under this
					process as it provides opportunities to access work
					or provide placements to Nottingham people who
					are out of work.
10	MTC Gateways	122,222	£0	£0	Making the Connection Service
11	Neighbourhood Learning and Employment	£223,177	£0	£0	In post and working with communities
	Co-ordinators				
12	Futurestore (Retails Skills Shop)	£182,881	£0	£0	Retail employment opportunities
13	Employment Based Capital Training	£610,490	£382,746	£0	In partnership with NCC and NCH
14	Future Jobs Fund Programme	£3,286,433	£8,605	£0	The FJF continues to require an attrition rate (a high
	-				number of trainees leaving before the end of the
					contract).
15	Community Programme	£1,119,457	£0	£0	This volunteer scheme is now full and will continue
	, ,				providing 600+ placements across al sectors.
16	Corporate Apprentices	£1,285,994	£296,585	£0	These are financing shortfalls with the Corporate
					Apprenticeship Scheme, the WNF will continue to
					be pooled.
17	Enterprise Programme	£818,250	£40,000	£0	The Enterprise Programme is providing grants to
					businesses and social enterprise.
18	The Nottingham Jobs Fund	£925,000	£0	£0	Provides additional employment opportunities to
					people who would be ineligible for the FJF.
19	Nottingham Jobs Plan – Awareness	£75,000	£0	£0	A campaign is now underway.
	Campaign				,
20	Partners' Apprentices	£420,000	£280,000	£105,000	This cut will now mean that the Partners
					Apprenticeship Scheme will not be taken forward.
	Total – The Nottingham Jobs Plan	£9,068,904	£1.007,936	£105,000	The saving offered is that predicted to be left after
	_				balancing of the Nottingham Jobs Plan.
	WORKING NOTTINGHAM TOTAL	£10,795,138	£1,232,657	£225,000	

Healthy Nottingham

	Title	2010/11	2011/12	Proposed	Impact
		Allocation	Allocation	Cut	
21	Physical Activity Advisors	£41,555	£0	£0	
22	Smoke Free Brief Intervention Training	£60,000	£0	£0	
23	A Decade of Better Health - Campaign	£5,000	£0	£0	
24	A Decade of Better Health - PARS	£0	£0	£0	
	Total	£106,555	£0	£0	No proposals for savings are made from health as these contribute to the targets of improving health and reducing numbers of people smoking.

Family Nottingham

	Title	2010/11	2011/12	Proposed	Impact
		Allocation	Allocation	Cut	
25	Project Proactive	£0	£0	£0	Complete
26	Aspirations	£45,000	£0	£0	Supports young women at risk of teenage
					pregnancy
27	Family Intervention Project: Parenting	£85,000	£0	£0	A component of the early intervention strategy
	Programmes				
28	Personalised Learning Plans	£904,911	£0	£100,000	This will reduce the offer delivered in schools with
					specific groups of children.
29	Connexions – NEET Avoidance	£169,000	£0	£0	Support to Connexions to provide support to BME
					groups who are NEET including refugees and
					asylum seekers.
30	Young Witness Service	£30,000	£0	£0	VCS project supporting young people to give
					evidence.
31	Creative Links	£31,910	£0	£0	Signposting for asylum seekers
32	Parentline Plus	£79,533	£0	£0	Parenting project
33	Criminal Records Disclosure Service	£21,556	£0	£0	VCS project conducting CRB checks
34	Improving Physical Activity for Children	£413,000	£0	£0	Holiday sports provision activity provided by the
					Council and voluntary sector providers
35	Targeted Youth Support	£0	£0	£0	Funding has expired
36	GEC Grant Aided Programme	£267,587	£0	£0	This has been developed after significant
					consultation with the VCS and children in need. It
					provides grant to support some of Nottingham's
					most neglected children (young carers, children
					affected by domestic violence, alcohol and
					substance misuse).
37	Aspirations – Nottingham Unsigned	£0	£0	£0	School programme now complete
38	Take 1	£0	£0	£0	One-off grant in 2009/10
	Total	£2,047,497	£0	£100,000	

Neighbourhood Nottingham

	Title	2010/11	2011/12	Proposed	Impact
39	Small Grants Programme	£400,000	Allocation £0	Cut £0	Grant fund managed by Notts Community Foundation. These grants provide support to community agencies. This has been reduced by 20% in 2010/11 previously.
40	Involving the 3 rd Sector in the Work of One Nottingham	£223,000	£0	£100,000	The input without reduced commissioning support, support to Theme Partnership advocates, support to women's, elderly, disabled, faith networks and lose their communications activity. The impact could be felt in the strategic areas of driving third sector, community empowerment and commissioning.
41	Support to the BME voluntary sector	£60,000	£0	£40,000	This funding has been a ringfenced amount which is due to be awarded to Equal. The contract has not yet been signed to deliver this activity. The One Nottingham contribution will mean that the activity will be scaled down but the majority of the remaining activity will continue to be funded through the City Council.
42	Local Empowerment/Local Area Partnership	£773,000	£0	£0	The 8 Local Area Partnerships are funded through this route. They provide local engagement and capacity building.
43	Strategic Volunteering	£75,150	£0	£0	Provides volunteering support at the city wide level and is due to shortly launch a volunteering strategy.
	Total	£1,531,150	£0	£140,000	

Safer Nottingham

	Title	2010/11	2011/12	Proposed	Impact
		Allocation	Allocation	Cut	
44	[CDP] Independent Domestic Violence Advisors	£196,000	£0	£0	The CDP is conducting a review to assess its forward strategy for these projects. There is potential for further savings, however to continue to achieve its objectives further resources will be required in 2011/12.
45	[CDP] Safe Passage	£300,000	£0	£0	
46	[CDP] Perceptions of Drug Dealing and	£350,000	£0	£0	
	Drug Use				
47	[CDP] Burglary Reduction Team	£125,000	£0	£0	
48	[CDP] Integrated Offender management	£280,000	£0	£0	To support offenders
49	[CDP] Supporting Communities [2008/09]	£0	£0	£0	A completed project
	Total	£1,276,000	£0	£0	

Early Intervention

	Title	2010/11 Allocation	2011/12 Allocation	Proposed Cut	Impact
50	Early Intervention Infrastructure	£183,500	£0	£0	
51	[CDP] Drug Aware Award	£254,700	£0	£0	
52	[CDP] Mentoring Scheme	£299,932	£0	£0	
53	[CDP] Stronger Families Project	£136,789	£0	£0	
54	[CDP] Children of Prolific Offenders	£105,862	£0	£0	
55	[CDP] Young Citizens	£66,600	£0	£0	
56	[TCP] Putting Families at the Centre (CLAHRC)	£14,752	£0	£0	
57	[TCP] RTP – Intelligence Analyst	£50,000	£0	£0	
58	[TCP] Raising Aspirations	£132,520	£0	£0	
59	[TCP] Reaching Higher for Young People in Care	£120,000	£0	£0	
60	[TCP] Family Welfare – Persistent Absence Reduction	£41,036	£0	£0	
61	[TCP] Developing Natural Learning	£8,700	£0	£0	
62	[CDP] 11-16 Life Skills	£100,000	£0	£0	
63	[TCP] Nottingham Cares for Kids – Breakfast Clubs	£0	£0	£0	
64	[TCP] Insight and Evaluation Analysis	£4,116	£0	£0	
	Total	£1,518,507	£0	£0	All of the above projects contribute to EI. An evaluation has begun to plan for an exit strategy for these projects with a view to mainstreaming the successful projects.

Infrastructure and Theme Partnership Support

	Title	2010/11	2011/12	Proposed	Impact
		Allocation	Allocation	Cut	
65	One Nottingham and Accountable Body	£913,000	£0	£160,000	The savings will come from programme
	Team				management and a relocation of ON offices from
					NVAC/or relocation of the CDP to NVAC to share
					accommodation, a reduction of Communications, a
					reduced contribution to NCC Partnership Team,
					ending support for surveys such as the Places Top
					Up Survey. Loss of 2 further posts in the
					Accountable Body Team in Resources.
	Nottingham Incight [Chaved Intelligence]	0457.400			,
66	Nottingham Insight [Shared Intelligence]	£157,126	£0	£0	Statistical and intelligence back up to the
					partnership, the city council and partners.
67	TP Support – Crime and Drugs Partnership	£245,000	£0	£25,000	CDP – an overall infrastructure review will look at
					the needs of the CDP. This immediate saving will
					come from reducing overheads and relocation of
					offices.
68	TP Support – other Theme Partnerships	£243,000	£0	£69,000	Theme Partnerships – This is a reduction for the
		,		,	running costs of the Theme Partnerships.
69	One Nottingham Learning Network	£50,000	£0	£30,000	There will be an impact on capacity of partnerships
					to manage and a growing reliance on lead partner
					organisations to fill this gap.
70	Partners Exchange Programme	£50,000	£0	£0	<u> </u>
	Total	£1,658,126	£0	£284,000	

Total Proposed Cut
Unallocated Balance

Savings Total

Total
£749,000
£560,000
£1,309,000